

## Equity and Empowerment Commission Thursday, September 16, 2021 Civic Center, 2100 Ridge Ave., VIRTUAL 6:30 PM

To view: <a href="https://www.cityofevanston.org/government/equity-empowerment/equity-and-empowerment-equity-empowerment/equity-and-empowerment-equity-and-empowerment-equity-empowerment/equity-and-empowerment-empowerment-equity-and-empowerment-empowerm

## **AGENDA**

			Page
1.	CALL TO ORDER/DECLARATION OF A QUORUM		
2.	APPROVAL OF MINUTES		
A.	Approval of July 15, 2021 Meeting Minutes <u>July 15, 2021 Meeting Minutes</u>	3 - 4	
3.	PUBLIC COMMENT		
4.	DISCUSSION		
A.	Update of Ordinance 85-O-17, "Equity and Empowerment Commission" <u>Ordinance 85-O-17 Draft</u>	5 - 8	
B.	Update of Community Engagement Survey <u>Evanston Equity Community Survey Draft</u>	9 - 21	
C.	Update of the Equitable Housing/Zoning Project		

### 5. CONSIDERATION

### 6. **COMMUNICATION**

- A. Environment Board Subcommittee Liaison
- B. Equity and Empowerment Commission update to the Health & Human Service Committee on October 4, 2021
- C. REDI Presentation to the Equity and Empowerment Commission on October 21, 2021

### 7. ADJOURNMENT

#### **Mission Statement**

The Equity and Empowerment Commission's (EEC) mission is to develop shared recognition, and language of the history and impact of structural racism in Evanston, and develop tools and practices to achieve racial equity for all residents.



### **Equity and Empowerment Commission**

Thursday, August 19, 2021 @ 6:30 PM Lorraine H. Morton Civic Center Room 2404

**COMMISSION MEMBER** 

PRESENT:

Chair Alejandra Ibanez, Co-Chair Karla Thomas, Commissioner Jane

Grover, Commissioner Delores Holmes, Council Member Reid and

Council Member Fleming

**COMMITTEE MEMBER** 

ABSENT:

Commissioner Kymberly Walton

**STAFF PRESENT:** Deputy City Manager, Kimberly Richardson and ICMA Management

Fellow, Shenicka Hohenkirk

#### 1. CALL TO ORDER/DECLARATION OF A QUORUM

Chair, Alejandra Ibanez began the meeting at 6:34 PM.

#### 2. APPROVAL OF MINUTES

Commissioner Jane Grover moved approval of the May 20, 2021 meeting minutes. Commissioner Reid seconded.

Minutes approved unanimously.

#### 3. PUBLIC COMMENT

No public comment

#### 4. DISCUSSION

Review of Ordinance 85-O-17, "Equity and Empowerment Commission" and Discussion Regarding Commission Member Vacancies:

- Co-Chair Karla Thomas, led the discussion on the commission's member vacancies ordinance that was created in 2017.
- Commission members went through the 85-O-17 ordinance to word-smith/add feedback and changes of the ordinance to allow for a consistent expectation of the commission's membership.
- Commissioner Grover recommended having future Commission Members who may have experience with living with disabilities or living with someone who has a disability.
- Commissioners will break into a small group who will continue to work through revamping the 85-O-17 ordinance and bring back another draft recommendation and to work with the Racial Equity Diversity Inclusion (REDI) Committee leaders.

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## Discussion of Commission's Goals: Community Engagement Survey and Housing/Zoning Audit:

- Co-Chair Thomas discussed the document she created around housing accessibility and provided an update on the zoning audit.
- Connections for the homeless has commissioned an audit to be done by ZoneCo, who will takes Evanston's zoning documents and doing a full evaluation to help bridge the gap in making housing in Evanston affordable.
- Looking into hat types of solutions would make sense to make sure those equity barriers throughout the wards in Evanston around housing is addressed.
- Co-Chair Thomas suggested providing a two part survey to receive feedback from residents on what they want to see done around equity and to make sure the right barriers are being addressed.
- There are two questions the audit team will be looking to identify: Are there zoning ordinances in place which increase racial and other inequities in the community? Are there zoning ordinances in place that are making it more difficult to create and maintain affordable housing?
- Council Member Reid provided made a reference to the APW committee to look into a
  fine structure that will be based upon a resident's income and ability to pay, as a
  source of additional revenue for the City. Also, as a way for the City to be held
  accountable for the equity goals and to ensure no one over penalized/fined if they
  cannot afford their fine/penalty.

## Resolution 73-R-21, "Commitment to Operationalize Language Accessibility and Adopting A Language Access Plan:

• Chair Alejandra, suggested that the Commissioners to review the Language Access plan and bring back some feedback for the next Commission meeting in August.

#### 5. CONSIDERATION

No Consideration

#### 6. COMMUNICATION

Deputy City Manager, Kimberly Richardson announced the next Equity and Empowerment meeting will be in person and a notification of location will go out before the August meeting.

#### 7. REPORTS

No Reports

#### 8. ADJOURNMENT

Commissioner Jane Grover moved to adjourn the meeting. Commissioner Holmes seconded.

Meeting adjourned at 8:20 PM.

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#### 85-O-17

#### AN ORDINANCE

Creating Title 2, Chapter 12 of the Evanston City Code Forming an "Equity and Empowerment Commission"

# NOW BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF EVANSTON, COOK COUNTY, ILLINOIS, THAT:

**SECTION 1:** Legislative Statement. This Ordinance creates a City of Evanston Equity and Empowerment Commission whose primary function is to address issues of access, equity, and empowerment within the City. Diversity and inclusion are core values of the Evanston community. The City Council determines that it is in the best interest of the City to create an Equity and Empowerment Commission to achieve lasting change, leverage diversity, and actively practice inclusion.

Article VII, Section (6)a of the Illinois Constitution of 1970, which states that the "powers and functions of home rule units shall be construed liberally," was written "with the intention that home rule units be given the broadest powers possible" (*Scadron v. City of Des Plaines*, 153 III.2d 164). Pursuant to 65 ILCS 5/1-2-1, the City may make all rules and regulations to carry into effect the powers granted to the City, such broad and general grant of authority complementing the City's home rule powers. At meetings held in compliance with the provisions of the Illinois Open Meetings Act (5 ILCS 120/1 *et seq.*), the City Council considered this Ordinance, heard public comment, and made findings. It is well-settled law in Illinois that the legislative judgment of the City Council must be considered presumptively valid (*see Glenview State Bank v. Village of Deerfield*, 213 III.App.3d 747(1991)) and is not subject to courtroom fact-finding (*see National Paint & Coating Ass'n v. City of Chicago*, 45 F.3d 1124 (1995)).

The City Council finds that creating an entity that proactively addresses issues of equity and empowerment in the City of Evanston is a priority. The City Council desires to amend the City Code to create an Equity and Empowerment Commission.

SECTION 2: Title 2, Chapter 12 of the Evanston City Code of 2012, as amended ("City Code"), is hereby created and shall read as follows: CHAPTER 12 – EQUITY AND EMPOWERMENT COMMISSION

**2-12-1: PURPOSE.** The purpose of the Equity & Empowerment Commission ("Commission") is to identify and eradicate inequities in the City of Evanston, including City services, programs, human resources practices, and decision-making processes. The Commission will work with community partners and businesses to promote equity and inclusion within the City and provide guidance, education, and assistance to City Departments to build capacity in achieving equitable outcomes and services. Further, the Commission will be transparent and collaborative with both internal and external individuals and entities, holding all accountable for measurable improvements and outcomes. Finally, the Commission will promote, support, and build capacity with laws, ordinances, and regulations related to equity and empowerment within the City.

**2-12-2: MEMBERSHIP.** The Commission consists of nine (9) members who serve without compensation and are residents of the City of Evanston. The members must include the

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following: (A) One (1) member who has the training and/or experience representing the needs of those who have a physical or mental disability; (B) Five (5) members who have experience in human rights, social justice advocacy, or similar areas; (C) One (1) member who is a bilingual Spanish speaker; and (D) One (1) member who is an Alderman.

#### 2-12-4: POWERS AND DUTIES.

In carrying out its responsibilities, the Commission must:

- (A) Evaluate, develop and recommend equity tools to be used to examine policies, practices, services, and programs; Identify and recommend Racial Equity Framework to be used by City Commissions, Committees and to the city management office to examine policies, practices, services, and programs and all large decisions made across the city.
- **(B)** Develop ways to measure and monitor community relations, race relations, and civil rights issues, particularly those that are sources of intergroup conflict; Review of Past Year's Performance: Develop process and mechanism for community members to evaluate quality of life, livability and impact of the city of Evanston's racial equity work and progress. Publish equity annual report based on community survey/feedback results. (Survey)
- **(C)** Study and investigate problems of prejudice, bigotry, and discrimination for the purpose of developing action strategies to eliminate these problems Forward looking: Developing an Equity Review (Score Card) of new city policy and practices to help guide a more equitable development of that policy.
- (D) Develop strategies to improve quality of life, livability and equity for all residents—of Evanston; Evaluate and develop new policies/ordinances for issues that are referred to the committee by city council, mayor or the EEC chair. These projects would have to meet the project threshold rubric as outlined by the EEC.
- **(E)** Continually foster alignment between the equity goals of the city manager's office, the Mayor, the city council, and the EEC.
- (F) Submit an annual report to City Council on the goals, activities and accomplishments of the Commission
- (G) Create subcommittees, as necessary, in furtherance of the Commission's purpose.

#### 85-O-17

#### AN ORDINANCE

Creating Title 2, Chapter 12 of the Evanston City Code Forming an "Equity and Empowerment Commission"

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Article VII, Section (6)a of the Illinois Constitution of 1970, which states that the "powers and functions of home rule units shall be construed liberally," was written "with the intention that home rule units be given the broadest powers possible" (*Scadron v. City of Des Plaines*, 153 III.2d 164). Pursuant to 65 ILCS 5/1-2-1, the City may make all rules and regulations to carry into effect the powers granted to the City, such broad and general grant of authority complementing the City's home rule powers. At meetings held in compliance with the provisions of the Illinois Open Meetings Act (5 ILCS 120/1 et seq.), the City Council considered this Ordinance, heard public comment, and made findings. It is well-settled law in Illinois that the legislative judgment of the City Council must be considered presumptively valid (see Glenview State Bank v. Village of Deerfield, 213 III.App.3d 747(1991)) and is not subject to courtroom fact-finding (see National Paint & Coating Ass'n v. City of Chicago, 45 F.3d 1124 (1995)).

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**2-12-1: PURPOSE.** The purpose of the Equity & Empowerment Commission ("Commission") is to identify systems of inequity and, guided by resident voices, hold the City of Evanston and its governing and leadership bodies accountable for dismantling racist policies and practices as they rebuild equitable ones. The scope of these efforts includes systems within city services, programs, and policies, including decision-making processes and practices.

The Commission will work with community partners to promote equity and inclusion throughout the city and provide guidance and assistance to City Departments to build capacity in achieving equitable outcomes and services. Further, the Commission will be transparent and collaborative with internal entities, holding all accountable for measurable improvements and outcomes. Finally, the Commission will promote, support, and build capacity with laws, ordinances, and regulations related to equity and empowerment within the City.

**2-12-2: MEMBERSHIP.** The Commission consists of nine (9) members who serve without compensation and are residents of the City of Evanston. The members must include the following: (A) One (1) member who has the training and/or experiences representing the needs of those who have a physical or mental disability; (B) Five (5) members who have experience in racial equity, social justice advocacy, or similar areas; (C) One (1) member who is a bilingual Spanish speaker; and (D) Up to Two (2) members who are Council members.

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The Commission's membership must reflect the demographic makeup of the City of Evanston population, including but not limited to: race, color, religion, national origin, sex, sexual orientation, language(s) spoken, gender identity, marital status, age, source of income, physical disability or mental disability.

#### 2-12-3: TERM.

Commission members are appointed to three (3) year terms by the Mayor with the advice and consent of the City Council. Non-aldermanic members may serve for not more than two (2) full terms.

#### 2-12-4: POWERS AND DUTIES.

In carrying out its responsibilities, the Commission must:

- **(A)** Identify and recommend Racial Equity Framework to be used by City of Evanston governing and leadership bodies including; city council, city management, Boards and Commissions, and staff to examine policies, practices, services, and programs and major decision-making processes made.
- **(B)** Review of Prior Year's Racial Equity Performance: Develop process and mechanism for community members to evaluate the quality of life, livability, and impact of the city of Evanston's racial equity work and progress. Publish equity annual report based on community survey/feedback results. (Survey)
- **(C)** Forward-looking: Develop an Equity Review (Score Card) of new city policy and practices to help guide a more equitable development of that policy.
- **(D)** Evaluate and develop new policies/ordinances for issues that are referred to the committee by the city council, mayor, or the EEC chair. These projects would have to meet the project threshold rubric as outlined by the EEC.
- **(E)** Continually foster alignment between the equity goals of the city manager's office, the Mayor, the city council, and the EEC.
- **(F)** Submit an annual report to the City Council on the goals, activities, and accomplishments of the Commission

#### 2-12-5: ADOPTION OF RULES; SELECTION OF A CHAIRPERSON.

The Commission must annually elect a Chairperson from among its members. The Commission must also adopt rules and regulations necessary to exercise its responsibilities.

**SECTION 3:** All ordinances or parts of ordinances in conflict herewith are hereby repealed.

**SECTION 4:** This ordinance must be in full force and effect after its passage, approval, and publication in a manner provided by law.

**SECTION 5:** If any provision of this ordinance or application thereof to any person or circumstance is held unconstitutional or otherwise invalid, such invalidity must not affect other provisions or applications of this ordinance that can be given effect without the invalid application or provision, and each invalid provision or invalid application of this ordinance is severable.

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## **Evanston Community Equity Survey**

This survey is the work of the Evanston Equity and Empowerment Commissions, a group of volunteer residents helping guide the City's racial equity initiatives. The Evanston Community Equity Survey is a key part of assessing the impact of our collective efforts for racial equity, annually.

For the purposes of this survey, we define racial equity as "the condition that would be achieved if one's racial identity no longer predicted, in a statistical sense, how one fares. When we use the term, we are thinking about racial equity as one part of racial justice, and thus we also include work to address root causes of inequities, not just their manifestations. This includes elimination of policies, practices, attitudes, and cultural messages that reinforce differential outcomes by race or fail to eliminate them." (<a href="https://www.equitytools.org">www.equitytools.org</a>) Hence, we define a community racial equity issue as a community issue that disproportionately affects BIPOC communities (Black, Indigenous and People of Color).

This is the first of what we hope to make an annual survey and it attempts to measure the perspectives of those who live, work, and go to school in Evanston, including satisfaction with City services, neighborhood quality, housing affordability, feelings about the state of racial equity in the city, and the role of government in addressing racial inequities.

While the history of our nation and community demands that we prioritize race in discussions of equity, we do take advantage of this survey to investigate other ways in which the community can be more just for other identities as well.

This survey is likely to take 8-10 minutes to complete. Thank you in advance for your time.

Scope of the Inequity Issue and Government responsibility

1.	Ending racial inequity is a responsibility of government.
	Mark only one oval.
	High priority
	Somewhat of a priority
	Not a priority
2.	To address inequity, resources must be allocated based on need and not always equally allocated.  Mark only one oval.
	Strongly disagree
	Disagree
	Neither disagree or agree
	Agree
	Strongly agree

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3.	How confident are you in the Evanston police depart equally?	tment's ability to treat BIPOC and White people
	Mark only one oval.	
	A great deal of confidence  A fair amount of confidence	
	Little confidence	
	No confidence	
4.	Has you or someone in your family moved out of Eva cost of housing?"	anston in the past three years due to the rising
	Mark only one oval.	
	Yes	
	◯ No	
5.	Is the City of Evanston responsible for strategically princome housing?	planning for and providing affordable and mixed
	Mark only one oval.	
	High priority	
	Somewhat of a priority	
	Not a priority	
6.	How likely is it that you will be able to afford to live in	Evanston in five years?
	Mark only one oval.	
	Highly likely	
	Likely	
	Not very likely	
	Unlikely	
	O I don't know	
		Definition: BIPOC = Black, Indigenous and People of Color
C	Core Equity Issues	Seminari. Sir 55 - Stack, margenous and reopie of color

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## 7. How large of a RACIAL EQUITY problem are these issues for YOUR HOUSEHOLD PERSONALLY?

Mark only one oval per row.

	Not a Core Issue	Minor Issue	Not Sure	Somewhat of an Issue	Major Issue
Housing Affordability					
Economic Opportunity - BIPOC Youth					
Economic Opportunity - Jobs - BIPOC Adults					
Economic Opportunity - BIPOC Owned Businesses					
Police Treatment of BIPOC Communities					
Racial Inequities in our School					
Health Care Access					
Language Access/Translated Communications					

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How large of a RACIAL EQUITY problem are these issues for Evanston as a larger Evanston Community (it does not have to be your immediate experience). Mark only one oval per row. Not a Core Not Somewhat of an Major Minor Issue Issue Sure Issue Issue Housing Affordability Economic Opportunity - BIPOC Youth Economic Opportunity - Jobs - BIPOC Adults Economic Opportunity - BIPOC Owned **Businesses** Police Treatment of BIPOC Communities Racial Inequities in our school **Health Care Access** Language Access/Translated Communications 9. Of the equity issues above which do you consider the community of Evanston's #1 equity priority Mark only one oval. Housing Affordability Economic Opportunity - BIPOC Youth Economic Opportunity - Jobs - BIPOC Adults Economic Opportunity - BIPOC Owned Businesses Police Treatment of BIPOC Communities Racial Inequities in our School Health Care Access Language Access/Translated Communications

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10.	Of the equity issues above which do you consider the community of Evanston's #2 equity priority
	Mark only one oval.
	Housing Affordability
	Economic Opportunity - BIPOC Youth
	Economic Opportunity - Jobs - BIPOC Adults
	Economic Opportunity - BIPOC Owned Businesses
	Police Treatment of BIPOC Communities
	Racial Inequities in our School
	Health Care Access
	Language Access/Translated Communications
11.	Are there equity issues that you see as critical that are not named above? Why is this a critical issue
	in your eyes?
	ty of Evanston's (COE) Leadership's (Mayor, City Council, and City Manager) response to Racial
Eq	uity Issues
12.	How would you rate the City of Evanston's commitment to racial justice and equity?
	Mark only one oval.
	Very good
	Good
	Fair
	Poor
	Oon't know

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13. How do you view the City of Evanston's commitment and progress on racial equity? Mark only one oval per row. Strongly Neither Agree Nor Strongly Disagree Agree Disagree Disagree Agree Racial Equity is a Priority for this city. The city is actively examining the role of racism in community outcomes. The city is actively changing its policies to create systemic racial equity. I have seen tangible improvements towards racial equity. City staff has an appropriate understanding of racial equity. Can you name a racial justice initiative undertaken by the City of Evanston in the last 3 years? 15. Are there any racial justice initiative undertaken by the City of Evanston in the last 3 years that has been SUCCESSFUL? Check all that apply. Reparations 3-Day Free beach access Equity resolution Equity commission In addition to the systemic changes that are needed to create a more equitable and just community, we Experiencing want to consider how people are currently experiencing life in Evanston. This will help us understand how Equity & A we as the community of Evanston needs to improve in addition to systemic changes by the city leadership. Sense of Belonging

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Mari	k only	one o	val.											
		1	2	3	4	5								
Hos	stile						Frier	ndly						
Mari	k only	one o	val.											
		1	2	3	4	5								
Rac	ist (						Anti-F	Racist						
Mari	k only	one o	val.											
			1	2	3	4	5							
Seg	regat	ed (						Integra	ted					
Mari	k only	one o	val.											
			1	2	3	4	5							
Ind	ividua	listic						Colla	borativ	e / Coll	ectivist	-		
												_		
	k only	one o	val.											
			1	2	3	4	5							
		obic												

	1	2	3	4	5		
Transphobic						Pro-All (	Gender Identit
Mark only one o	oval.						
	1	2	3	4	5		
Unwelcoming						Inclusi	ve/Welcomin
Mark only one o	oval.						
Mark only one o	oval. 2	3	4	5			
		3	4	5	Non-el	litist	
1		3	4	5	Non-el	litist	
1	2	3	4	5	Non-el	litist	

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Mark only one oval per row.					
	Strongly Disagree	Disagree	Neither Agree Nor Disagree	Agree	Stror Agr
I feel valued as an individual in Evanston					
I feel I belong in Evanston					
The City of Evanston has a strong commitment to diversity, equity, and inclusion.					
I have considered leaving Evanston because I felt isolated or unwelcomed.					
I have found one or more communities or groups where I feel I belong					
There is too much emphasis put on					
issues of diversity, equity, and inclusion in Evanston.					
issues of diversity, equity, and		J OR A MEME	BER OF YOUR FAMILY	experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:			BER OF YOUR FAMILY	experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofte discriminatory events in Evanston:  Mark only one oval per row.				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status  Racial or ethnic identity				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status  Racial or ethnic identity  Sex				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status  Racial or ethnic identity  Sex  Sexual orientation				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status  Racial or ethnic identity  Sex  Sexual orientation  Gender identity or gender expression				experien	ced
issues of diversity, equity, and inclusion in Evanston.  Over the past 12 months, how ofted discriminatory events in Evanston:  Mark only one oval per row.  Disability status  Racial or ethnic identity  Sex  Sexual orientation  Gender identity or gender expression  National origin				experien	ced

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Mark only one oval	per row.				
		Never	1-2 Times	3 or More Times	-
Disability status					_
Racial or ethnic id	entity				
Sex					-
Sexual orientation					-
Gender identity or	gender expression				-
National origin					-
Religion					-
First language					
Socio-economic s	atus				•
presentation atters  What is your con  Check all that apply  I live in Evansto	populations in our connection to Evanston	ommunity.		hat we can insure we a	re getting responses from

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29.	What ward do you live in?
	Mark only one oval.
	1st Ward
	2nd Ward
	3rd Ward
	4th Ward
	5th Ward
	6th Ward
	7th Ward
	8th Ward
	9th Ward
	I don't know
	I do not live in Evanston
30.	Please share your race and/or ethnicity
	Check all that apply.
	American Indian or Alaska Native.
	Asian
	Black or African American
	Hispanic or Latinx  Native Hawaiian or other Pacific Islander.
	White
	Prefer not to say

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31.	House Hold Income
	Mark only one oval.
	Less than \$25,000 \$25,001 - \$55,000 \$55,001 - \$85,000 \$85,001 - \$115,000 \$115,001 - \$145,000 \$145,001 - \$200,000 \$200,001 - \$250,000 \$250,001 - \$300,000 Above \$300,001 Prefer not to say
32.	Age
	Mark only one oval.
	Under 16 Yrs  17 - 21 Yrs  22 - 25 Yrs  26 - 35 Yrs  36 - 45 Yrs  46 - 55 Yrs  56 - 65 Yrs  Over 65 Yrs
33.	Do you have a disability?  Mark only one oval.
	Yes, I have a disability  No, I do not have a disability  Prefer not to say

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34.	Which best describes your housing situation?
	Mark only one oval.
	Lease
	Own
	Staying with another family
	In a Shelter
	Homeless
	Prefer not to say

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